# Hon Steven HO Chun-yin, BBS 何俊賢議員

Functional Constituency - Agriculture and Fisheries

Democratic Alliance for the Betterment and Progress of Hong Kong

### Membership in Environmental-related Committees:

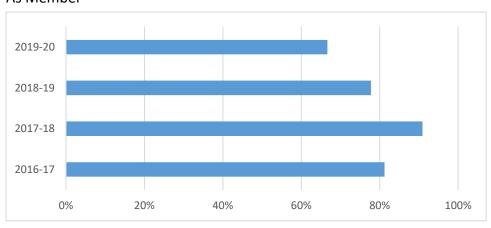
- Panel on Environmental Affairs
- Bills Committee on Conservation of Antarctic Marine Living Resources Bill
- Bills Committee on Waste Disposal (Charging for Municipal Solid Waste) (Amendment) Bill 2018
- Subcommittee on Country Parks (Designation) (Consolidation) (Amendment) Order 2017
- Subcommittee on Marine Parks (Designation) (Amendment) Order 2016

# **Voting Record:**

8 December 2016: Motion Moved by Hon Chan Han-Pan on "Updating the	
Hong Kong Planning Standards and Guidelines and Increasing Community	
Facilities to Enhance Living Environment" as Amended by Hon Alice Mak,	
Ir Dr Hon Lo Wai-Kwok, Hon Frankie Yick and Hon Andrew Wan	
1 June 2017: Motion on "Promoting 'Hong Kong People Using Hong Kong	No
Water' and Protecting Local Resources"	No
5 July 2017: Proposed Resolution Moved by Secretary for the Environment	
under the Product Eco-Responsibility Ordinance and the Interpretation	Yes
and General Clauses Ordinance	
16 November 2017: Proposed Resolution under the Energy Efficiency	Vos
(Labelling of Products) Ordinance	Yes
31 January 2018: Protection of Endangered Species of Animals and Plants	
(Amendment) Bill 2017 - Third Reading	
23 January 2019: Conservation of Antarctic Marine Living Resources Bill - Third Reading	Yes

# **Panel on Environmental Affairs Attendance:**

As Member



# **Comments Made in Environmental-related Committees:**

Panel on Environmental Affairs

20170522	32. <b>Mr Steven HO</b> drew the Panel's attention to the incident	Waste
	happened in August 2016 about illegal dumping by Mainland	
	vessels in the waters of Wanshan Qundao of Zhuhai ("the	
	Incident"), about 40 kilometres away from Lantau. After the	
	dumping activity, some of the Hong Kong fishermen netted	
	large quantity of refuse when they carried out trawling	
	activities in the Pearl River Estuary region. Having received	
	complaints from some Hong Kong fishermen, <b>Mr HO</b> said that	
	he had relayed the case to the relevant Mainland authorities	
	including the Department of Ocean and Fisheries of	
	Guangdong Province. He understood that the Mainland law	
	enforcement agencies had commenced operations both at	
	sea and on land to proactively track down the illegal dumping	
	activities. Vessels and personnel suspected of illegal activities	
	had been detained and illegal marine dumping had been	
	curbed.	
20170522	33. <b>Mr Steven HO</b> pointed out that after the Incident, there	Waste
	was no immediate assistance provided by the Administration	
	on removal of the large quantity of refuse netted by the Hong	
	Kong fishermen. He criticized that the relevant government	
	departments had passed the buck among themselves when	
	dealing with incidents of marine pollution, and called upon	
	the Administration to establish a mechanism to respond to	
	similar emergency situations in future.	

20170717	10. Mr Steven HO enquired whether the rationale for setting	Air
	the sulphur content of compliant fuel at 0.5% under the	
	proposed regulation was to ensure that vessels entering into	
	Hong Kong waters from Mainland waters, such as those in	
	DECAs, would be using the same fuel by January 2019.	
20170717	14. <b>Mr Steven HO</b> enquired whether the Administration was	Air
	discussing with Guangdong on reaching further agreements	
	to limit the fuel sulphur content and whether any further	
	amendment on the relevant legislation would be necessary.	
	Mr HO urged the Administration to step up promotional	
	efforts and inform the shipping trade on the way forward for	
	further controlling marine emissions, which would enhance	
	the trade's preparation for meeting future legislative changes.	
20171030	26. <b>Mr Steven HO</b> said that no effective follow-up measures	Waste
	had been taken by the Administration to support the	
	sustainable development of the local recycling industry	
	following the consultancy study commissioned in 2013 to	
	explore possible means to assist the industry. As most of the	
	recyclables in Hong Kong would be exported to the Mainland,	
	he suggested that the Administration should strengthen	
	collaborative efforts with the Mainland authorities in order to	
	obtain early information on relevant Mainland policy changes	
	that might impact on the local recycling industry. He urged the	
	Administration to inform the recycling trade as early as	
	possible once there were any changes in order to facilitate the	
	necessary preparatory work.	
20171030	32. <b>Mr Steven HO</b> expressed concern that the CE's 2017 Policy	Waste
	Address had no mention of any measures to protect	
	agricultural land against pollution or vandalism or conduct of	
	consultancy studies on illegal land filling and dumping	
	activities. He urged the Administration to strengthen	
	enforcement actions against such activities.	
20171030	62. Mr CHAN Hak-kan, <b>Mr Steven HO</b> , Mr SHIU Ka-fai and Mr	Waste
	KWOK Wai-keung expressed concerns that the	
	implementation of MSW charging would aggravate fly-tipping	
	and give rise to charge evasion as well as abuse of litter	
	containers in public places. Mr HO enquired whether the	
	Administration would provide additional manpower	

	resources to step up enforcement actions.	
20171127	7. He and <b>Mr Steven HO</b> however noted that some local	Water
	fishermen were very concerned about the discharge point of	
	the new submarine outfall and the impact of sewage	
	discharged on the water quality in the nearby fish culture	
	zone. They asked the Administration to consider extending	
	the outfall further away from Sha Tau Kok fish culture zone to	
	minimize the impact of the discharged effluent on the water	
	quality. Mr Steven HO added that, to address the local	
	fishermen's concerns, the Administration should explore	
	other feasible measures such as constructing an underground	
	sewer instead of a submarine outfall, or extending the outfall	
	to areas near Yan Chau Tong Marine Park given that it was the	
	Administration's view that the water quality in those areas	
	would not be significantly affected.	
20171127	10. Regarding the impact on fisheries resources in connection	Water
	with the proposed works, Mr Steven HO suggested that the	
	Administration should: (a) explore in collaboration with	
	experts in local and Mainland universities, other appropriate	
	methods to monitor the water quality of the fish culture	
	zones for quality assurance, and (b) give clear guidance to the	
	Agriculture, Fisheries and Conservation Department on	
	assessing the water quality (including temperature and other	
	water parameters) with a view to enhancing the productivity	
	of fish farming and to improving the fish culture environment.	
20180226	4. In the light of the Government's existing measure of	Air
	capping the first registration tax ("FRT") concession for	
	electric private cars ("e-PCs") at \$97,500 from 1 April 2017 to	
	31 March 2018, instead of granting a full waiver as in previous	
	years, Ir Dr LO Wai-kwok, Dr Elizabeth QUAT, <b>Mr Steven HO</b>	
	and Mr HUI Chi-fung sought clarification whether it remained	
	a policy of the Government to promote the use of electric	
	vehicles ("EVs") and if so, the objectives of the policy. These members also urged the	
	Administration to set a timetable and relevant targets for the	
	replacement of conventional private cars running on fossil	
	fuels by e-PCs. <b>Mr HO</b> commented that the Government's	
	priority to promote adoption of e-CVs might undermine	

	public confidence and participation in the Government's	
	initiatives of promoting the use of e-PCs, and hinder a smooth	
	implementation of the relevant policies.	
20180226	6. Ir Dr LO Wai-kwok, Dr Elizabeth QUAT, Mr LEUNG Yiu-chung,	Air
	Mr Steven HO and Mr HUI Chi-fung expressed dissatisfaction	
	that the number of newly registered e-PCs had declined	
	drastically after reduction of the FRT concessions for e-PCs.	
	Mr HO opined that the FRT concessions for e-PCs should be	
	increased to substantially reduce the existing cost difference	
	between e-PCs and conventional private cars.	
20180226	15. The Chairman, Mr Frankie YICK, Dr Elizabeth QUAT, Mr	Air
	LEUNG Yiu-chung, <b>Mr Steven HO</b> and Mr HUI Chi-fung called	
	on ENB to collaborate with relevant B/Ds (e.g. Home Affairs	
	Bureau) to offer more assistance to current/prospective EV	
	owners in installing EV chargers in existing buildings; offer	
	assistance and incentives to owners' corporations to draw	
	their support for installing EV chargers on their premises; and	
	set a timetable for the development of the EV charging	
	network, including both public and private chargers.	
20180226	16. As private car owners might not be able to install EV	Air
	chargers at their parking spaces due to various constraints	
	while the supply of parking spaces in new housing	
	developments was inadequate, Mr LEUNG Yiu-chung and Mr	
	<b>Steven HO</b> considered it imperative for the Administration to	
	greatly expand the public charging network in order to	
	promote a wider use of e-PCs.	
20180226	19. <b>Mr Steven HO</b> opined that the Administration should set	Air
	a timetable for the replacement of diesel commercial vehicles	
	by e-CVs.	
20181011	7d. Review of the environmental impact assessment ("EIA")	Misc
	system: Mr Steven HO opined that in anticipation of public	
	concerns over the environmental impact of future	
	reclamation works, the Administration should improve the	
	transparency of the EIA system and public understanding of	
	EIA reports, such as by providing a Chinese version for each	
	EIA report.	
20181022	6. Mr Steven HO opined that since the reduction of the first	Air
	registration tax concession for electric private cars ("e-PCs")	

	in 2017, there had been an absence of a strong incentive for	
	private car owners to switch to e-PCs. He and Mr CHAN Hak-	
	kan sought elaboration on the policies on promoting the	
	adoption of EVs and other new energy vehicles, including the	
	policies on the development of ancillary facilities such as EV	
	chargers.	
20181022	39. As super typhoon Mangkhut had exposed the weaknesses	Climate
	in the wind-resistant designs of some infrastructures, $\boldsymbol{Mr}$	
	<b>Steven HO</b> considered that ENB should review and improve	
	the relevant designs of new infrastructures within its purview,	
	including sewage treatment facilities and landfills, and report	
	the results of the review to LegCo.	
20181022	42. <b>Mr Steven HO</b> expressed similar concern and asked	Water
	whether ENB would implement measures to protect the	
	marine environment during reclamation works, in addition to	
	the mitigation measures to be carried out by project	
	proponents as required by the relevant EIA	
	reports/Environmental Permits.	
20181022	47. <b>Mr Steven HO</b> sought information on the enhanced	Water
	measures to prevent the discharge of polluted urban run-off	
	into the sea. In addition, he pointed out that during the	
	rehabilitation/upgrading of old sewerage facilities, untreated	
	sewage might be directly discharged into the sea temporarily.	
	He suggested that the Administration should improve the	
	designs of new sewerage facilities to obviate the need for	
	sewage bypass during upgrading works in future.	
20181126	33. Mr Steven HO and Dr Elizabeth QUAT commented that	Waste
	some members of the public distrusted the Administration's	
	capability in enforcing the regulatory requirements of MSW	
	charging and preventing aggravation of fly-tipping. A case in	
	point was the ineffectiveness of the enforcement actions	
	against illegal disposal of construction waste. They said that	
	the Democratic Alliance for the Betterment and Progress of	
	Hong Kong had all along been advocating for the adoption of	
	a "free-of-charge" arrangement in the initial phase of MSW	
	charging, and the provision of rewards to better drive	
	behavioural changes in reducing waste. As certain waste was	
	unavoidable, <b>Mr HO</b> suggested that a basic amount of free	

	designated garbage bags be provided to each household			
	monthly.			
20181126	37. <b>Mr Steven HO</b> considered that the implementation o			
	MSW charging alone would not be sufficient for reducing			
	waste substantially, and hence it was imperative for the			
	Administration to introduce complementary measures as well			
	to promote waste reduction and recycling.			
20190128	5. Mr Steven HO questioned if there was any prospect of	Air		
	achieving the [target of 30% of PCs in Hong Kong would be			
	EVs or hybrid vehicles by 2020], given the slow growth of			
	registered e-PCs in recent years due to the discontinuation of			
	the full first registration tax ("FRT") waiver for e-PCs.			
20190128	8. Mr Steven HO asked about the coordination between the	Air		
	Environment Bureau/EPD and other bureaux/departments			
	on measures to promote the use of EVs.			
20190128	10. Mr CHAN Hak-kan, Dr Elizabeth QUAT and <b>Mr Steven HO</b>	Air		
	expressed the following views: (a) the Democratic Alliance for			
	the Betterment and Progress of Hong Kong ("DAB") supported			
	policies on promoting the use of green transport, including			
	the relaxation of eligibility criteria under the "One-for-One			
	Replacement" Scheme; (b) however, due to low participation			
	rate, the said scheme had been ineffective in promoting the			
	use of e-PCs; and (c) given that FRTs payable of many e-PC			
	models on the market remained significantly higher than the			
	current concession cap under the scheme (i.e. \$250,000),			
	DAB considered that a higher FRT concession should be			
	offered for e-PCs (say a uniform 50% waiver for FRT in excess			
	of the current concession cap) in order to encourage more PC			
	owners to switch to e-PCs, especially those who would not			
	choose mass-market e-PC models due to personal			
20100129	preferences.  24. Mr Staven HO said that he was a hybrid BC user Given	Air		
20190128 34. <b>Mr Steven HO</b> said that he was a hybrid PC user. (		All		
	that it would take considerable time for Hong Kong to complete a transition from conventional vehicles to new			
	energy vehicles, he suggested that the Administration should			
	consider promoting the use of hybrid vehicles in the interim			
	by reinstating the partial FRT concession for hybrid vehicles.			
20191028	36. <b>Mr Steven HO</b> expressed concern that some recyclers	Waste		
20131020	33. IIII Steven 110 expressed concern that some recyclers	vvasic		

	currently operating on brownfield sites would be forced out	
	of business due to the resumption of private land for public	
	purposes (as announced in 2019 Policy Address) and hence	
	Hong Kong's overall recycling capacity would diminish. He	
	enquired whether ENB had compiled information on recycling	
	operations on brownfield sites, and whether and how it	
	would assist recyclers affected by land resumption in	
	maintaining their businesses.	
20191028	53. Mr Steven HO said that the fisheries trade was generally	Waste
	sceptical about the Administration's ability to promptly	
	remove floating refuse caused by marine incidents. A case in	
	point was that the Administration had not provided	
	immediate assistance to Hong Kong fishermen in handling the	
	large quantity of refuse they netted in the aftermath of an	
	illegal dumping activity in the waters of Zhuhai few years ago.	
	He enquired whether the Administration had reviewed its	
	emergency response mechanism in respect of marine	
	pollution incidents. To enable quicker removal of floating	
	refuse caused by marine incidents, he suggested that the	
	Administration should consider setting up temporary sites	
	onshore for refuse disposal, deploying large refuse reception	
	vessels to coordinate cleanup actions, and/or encouraging	
	private vessels' participation in the cleanup actions through	
	the provision of financial rewards.	
20191028	78. <b>Mr Steven HO</b> commented that the Administration should	Climate
	keep a watchful eye on the international developments in fuel	
	technologies, with a view to identifying suitable	
	unconventional energy sources (such as natural gas hydrates)	
	to diversify Hong Kong's energy supply. He asked whether the	
	Administration had participated in the research and	
	development of new energy supply and/or cooperated with	
	research institutions in the Mainland or overseas on the	
	matter.	

# Bills Committee on Conservation of Antarctic Marine Living Resources Bill

20180716	1.	<b>The Chairman</b> 's enquiries and the Administration's responses on (a)
		the types of toothfish products imported into Hong Kong and (b) the
		coordination among government departments in conducting port

- inspection and control.
- 2. **The Chairman**'s view that the Administration should organize education and publicity programmes for the trade as well as the public in general, explaining the implementation of CCAMLR and the regulatory control over the trading of toothfish in Hong Kong.

- 3. The Chairman and Dr QUAT considered that the Administration should critically assess the need for creating two teams of professional and technical staff (one each under AFCD and GL) to carry out the additional workload, since only a small number of fishing vessels carrying Antarctic marine living resources had entered Hong Kong waters in recent years.
- 4. In relation to the term "Convention Area", **the Chairman** requested the Administration to provide a map showing the exact location/boundary of the Convention Area as defined under clause 2 of the Bill and Article I of the Convention on the Conservation of Antarctic Marine Living Resources ("CCAMLR").
- 5. The Chairman and Mr Kenneth LEUNG enquired about the need to empower SFH to make regulations with extra-territorial effect. The Administration explained that the implementation of certain CMs might require Contracting Parties ("CPs") to CCAMLR to regulate acts outside their territories. For example, under CM10-05 (Catch Documentation Scheme for Dissostichus spp.), each CP should require that each landing of Dissostichus spp. at its ports and each transshipment of Dissostichus spp. from, or to, its vessels be accompanied by a completed Dissostichus catch document. Under CM10-08, CPs should take measures to verify if any of their nationals, natural or legal persons were engaged in, responsible for or benefit from illegal, unreported and unregulated fishing activities for toothfish, and take appropriate action to deprive the benefits obtained and dissuade the actors of further illegal activities.

# 20181106

s. **The Chairman**'s enquiry and the Administration's response on the scope of information that might be exchanged under the Convention on the Conservation of Antarctic Marine Living Resources ("CCAMLR") and its relevant Conservation Measures ("CMs").

Bills Committee on Waste Disposal (Charging for Municipal Solid Waste) (Amendment) Bill 2018

# 20181205

- 1. While it was a common practice to reuse plastic shopping bags ("PSBs") for collecting domestic waste, **Mr HO** said that some members of the public might continue with this practice and put such reused PSBs into DBs after the proposed launch of MSW charging. He enquired about the estimated number of additional plastic bags that would be landfilled each year as a result.
- 2. **Mr HO** questioned the Administration's capability in enforcing MSW charging, given that the launch of the Producer Responsibility Scheme on Waste Electrical and Electronic Equipment ("WPRS") had aggravated fly-tipping of e-waste according to some media reports.
- 3. **Mr HO** requested the Administration to provide the following information in writing for members' reference:
  - (a) the respective numbers of posts in the relevant government bureaux/departments and their contractors (if any) that were currently involved in the administration of the Construction Waste Disposal Charging Scheme ("CWDCS") and enforcement against illegal depositing/disposal of construction waste;
  - (b) the proportions of the posts mentioned in (a) that were created after the enactment of the legislation for CWDCS; and(c) the financial implications of (b).
- 4. **Mr HO** urged the Administration to expeditiously implement new producer responsibility schemes ("PRSs") on various product categories, especially packaging materials, so that producers or suppliers of the products would be required to shoulder more responsibility for reducing waste.

- 5. The Deputy Chairman expressed concern that frontline cleaning staff, including those employed by the Government and its outsourced contractors, might inadvertently commit an offence under the Bill related to the depositing of non-compliant waste during the course of providing removal services (if the Bill was passed). He asked whether the Administration would consider introducing amendments to the Bill to address the issue.
- 6. The Deputy Chairman considered that the Administration should:(a) pay heed to the existing problems associated with the scavenging of recyclables, including improper disposal of non-

recyclable parts of scavenged materials and addition of impurities to recyclables in order to increase their weight and hence their market value; (b) strike a balance between the interest of the general public and that of the business sector when implementing waste reduction and recycling initiatives; (c) consider allowing the reuse of old PSBs as designated garbage bags (if the Bill was passed) through the attachment of a specific pre-paid label; and (d) enhance frontline cleaning staff's understanding of the requirements and their responsibilities under the proposed charging scheme. In addition, he expressed concern that the complicated text of the Bill (such as the proposed section 200) might hinder public understanding of the requirements under the proposed charging scheme. 7. The Deputy Chairman commented that the Administration should play an active role in requiring the business sector to shoulder more responsibility for reducing waste. 20190326 **The Deputy Chairman** raised the following views and enquiries: 8. (a) the Administration should clearly explain how it would overcome the potential difficulties in enforcing the proposed charging scheme and tackling fly-tipping problems under the scenarios described by members. It should also prioritize enforcement actions based on the seriousness of offences; (b) there was room for improving the waste collection systems in both urban and rural areas; (c) whether a designated label ("DL") would be required for each dismantled part of the same abandoned furniture under the proposed charging scheme; and (d) whether the disposal without DLs of furniture items damaged by a flood while the traffic conditions forbade the purchase of DLs would be handled with discretion. 20190415 The Deputy Chairman remarked that the Democratic Alliance for 9. the Betterment and Progress of Hong Kong ("DAB") had identified 141 black spots of littering, illegal disposal of construction and demolition ("C&D") waste, and/or rodent problems. However, the Administration had so far installed surveillance camera systems at

- only some 20% of those black spots. He therefore shared Mr CHAN Chun-ying's concern that there would not be sufficient surveillance camera systems to prevent the aggravation of fly-tipping after the implementation of the proposed charging scheme. Moreover, he expressed concern that the proposed fixed penalty at \$1,500 under clause 36 of the Waste Disposal (Charging for Municipal Solid Waste) (Amendment) Bill 2018 ("the Bill") would not provide sufficient deterrence.
- 10. Dr QUAT and the Deputy Chairman requested the Administration to explain in writing why FEHD was planning to install its own surveillance camera system near the RCP at Tai Shui Hang Village (which was a fly-tipping black spot), even though EPD had already installed a surveillance camera system at the same location.
- 11. **The Deputy Chairman** expressed concern that the proposed fixed penalty at \$1,500 might not have sufficient deterrent effect against illegal disposal of NCW by the C&I sector as it would not be significantly higher than the cost of proper disposal of MSW (if the Bill was passed).

- 12. **The Deputy Chairman** enquired about the number of meeting(s) conducted by the Administration with private waste collectors and recyclers in March and April 2019 to discuss the implementation arrangements of the proposed charging scheme. The Administration responded that it would provide the information after the meeting.
- 13. **The Deputy Chairman** asked about the distribution network for DBs and DLs, and suggested that the Administration should consider enabling the online purchase of DBs and DLs. The Administration undertook to consider the suggestion.

- 14. **The Deputy Chairman** remarked that there was a general view that the waste separation bins ("WSBs") provided in public places had been ineffective in promoting resource recovery. He asked whether the Administration had evaluated the reasons for that and how it would enhance the functions of WSBs.
- 15. **The Deputy Chairman** asked whether the Development Bureau ("DEVB") had cooperated with the Environment Bureau ("ENB")/EPD in promoting the development of the local recycling industry through land use planning. He suggested that sites for recycling uses should be located near waste disposal facilities, so

	that the overall transportation cost of recyclables could be reduced.
20190520	16. Noting that tenders would be invited for the operation contracts of CRCs after the regularization efforts, <b>the Deputy Chairman</b> expressed concern that the contract(s) for the CRC(s) in the Islands District might not attract any bid from NGOs due to the remote location(s) and the administrative burdens arising from the tendering procedure.
	17. <b>The Deputy Chairman</b> asked about the interdepartmental coordination in preparing for the implementation of the proposed MSW charging scheme; and expressed concern on how the authorities would promptly rectify fly-tipping problems within HAmanaged housing estates arising from the implementation of the scheme (if the Bill was passed).
	18. The Deputy Chairman instructed that HD be invited to provide, in writing, the views and concerns (if any) of HA/HD regarding the Bill and the implementation strategy and arrangements for the proposed MSW charging scheme, in particular (a) the proposed monitoring and enforcement mechanisms under which, according to the Administration, HA/HD would not take enforcement actions against disposal of NCW within the HA-managed housing estates under the Bill (if and when passed), and (b) whether there would be any plan to allocate or seek additional resources to install additional surveillance camera systems in those housing estates for preventing aggravation of fly-tipping in general and monitoring compliance situations after the implementation of the proposed MSW charging scheme.
20191111	<ul> <li>19. As the local recycling businesses of certain recyclables (such as those collected from recycling bins in housing estates) had become unprofitable, the Deputy Chairman enquired how the Administration would enhance support for the recyclers concerned.</li> <li>20. The Deputy Chairman and Mr CHENG enquired about: <ul> <li>(a) recent statistics on C&amp;D waste fly-tipping, relevant</li> </ul> </li> </ul>
	enforcement actions and prosecution cases; (b) the average time taken by the Administration to clear fly-tipped C&D waste after it had received information on a fly-tipping case; and

- (c) how the Administration would further improve the efficiency of clearing fly-tipped C&D waste and enhance deterrence against fly-tipping activities.
- 21. The Deputy Chairman expressed concern that littering and fly-tipping activities might become prevalent as a result of the implementation of the proposed MSW charging scheme (if the Bill was passed), and on some occasions the Administration and/or its cleaning service contractors might not have sufficient manpower to promptly clear the refuse concerned. He therefore suggested that the Administration should consider establishing a dedicated fund to be used for hiring other parties for refuse removal to fill temporary manpower gaps.
- 22. **The Deputy Chairman** suggested that representatives from the Home Affairs Department and/or Food and Health Bureau be invited to attend the next meeting of the Bills Committee to answer members' questions relating to interdepartmental coordination in enhancing the environmental hygiene conditions of places not covered by the Food and Environmental Hygiene Department's ordinary cleaning services, e.g. yards and back alleys of old buildings.

- 23. As the implementation of the Construction Waste Disposal Charging Scheme ("CWDCS") had given rise to fly-tipping problems, and the proposed MSW charging scheme would have an even larger scope of application compared to that of CWDCS, the Deputy Chairman and Ms QUAT expressed concern about the potential aggravation of fly-tipping problems due to the launch of MSW charging (if the Waste Disposal (Charging for Municipal Solid Waste) (Amendment) Bill 2018 ("the Bill") was passed).
- 24. **The Deputy Chairman** and Mr YICK enquired whether a video clip showing the appearance of a fly-tipper recorded by a surveillance camera system would constitute sufficient evidence for prosecution.
- 25. **The Deputy Chairman**, Mr YICK and Ms QUAT expressed the following views and concerns:
  - (a) the Administration might need to consider upgrading the surveillance camera systems at fly-tipping black spots, so that they could more clearly capture the appearances of fly-tippers to facilitate prosecution actions;

- (b) EPD should make reference to the operation of surveillance camera systems installed at public places by other government departments (such as the Hong Kong Police Force), with a view to enhancing its own systems; and
- (c) the effectiveness of the Administration's enforcement actions against illegal waste disposal would be impaired if it could not continue to install surveillance camera systems at black spots due to District Councils' objections.
- 26. **The Deputy Chairman** remained unconvinced that an acceptable level of compliance with the proposed MSW charging scheme (if the Bill was passed) could be reached and maintained through the Administration's enforcement efforts, given that non-compliance with some existing environmental regulations (e.g. those relating to C&D waste disposal, littering, idling vehicle engines, etc.) was not uncommon. He asked whether the Administration considered the implementation progress of CWDCS satisfactory.

- 27. The Deputy Chairman disagreed with Mr HUI's comments above, and said that discussion on the Bill's policy aspects had to take a long time because the issues concerned were very controversial. He pointed out that as the House Committee ("HC") had yet to elect its chairman for the current legislative session, it remained uncertain when the Second Reading debate on the Bill could be resumed even if the Bills Committee could complete its work shortly. Pending the completion of the HC chairmanship election, the Bills Committee could take the opportunity to discuss controversial issues relating to the Bill more thoroughly.
- 28. **The Deputy Chairman** expressed concern on whether the penalties against fly-tipping and NCW disposal would have sufficient deterrent effect.
- 29. **The Deputy Chairman** commented that the occurrence of violent protests from time to time, which often led to litter problems in the aftermath and affected the collection of recyclables, might undermine the effectiveness of the proposed MSW charging scheme (if the Bill was passed). He considered that the Administration should (a) conduct data analysis on the impact of violent protests on environmental hygiene and the costs of clearing litter arising from such protests; and (b) review the security arrangements for recyclable collection services.

- 30. Mr OR said that he supported in principle the implementation of MSW charging that accorded with the "polluter-pays" principle. However, he and the Deputy Chairman commented that the long-standing rodent and fly-tipping problems had invited doubts about the Administration's capability to prevent aggravation of environmental hygiene problems arising from the implementation of the proposed MSW charging scheme, if the Waste Disposal (Charging for Municipal Solid Waste) (Amendment) Bill 2018 ("the Bill") was passed.
- 31. **The Deputy Chairman** and Mr OR opined that the Administration should further explain to the public through different communication channels the rationale for proposing the introduction of MSW charging.
- 32. **The Deputy Chairman** expressed views about the situation of the House Committee ("HC")'s chairmanship election and its impact on the legislative process of the Bill.
- 33. **The Deputy Chairman** asked whether the Administration would consider adjusting the price of designated labels ("DLs") (proposed to be \$11 under the Bill) in view of the worsening economic conditions.

#### Subcommittee on Marine Parks (Designation) (Amendment) Order 2016

- 1. **Mr HO** asked about the change in the number of marine park fishing permits since the introduction of MPMRR in 1996, and made the following comments and suggestions:
  - (a) the Administration should strike a proper balance between nature conservation and sustainable development of the fisheries industry;
  - (b) AFCD appeared to be too stringent in vetting and approving applications for transfer of marine park fishing permits, or inclusion of persons who were not immediate family members (e.g. employees) as authorized persons in the fishing permits issued; and
  - (c) the Administration should expeditiously review the fisheries management regime and consider relaxing the restrictions on the transfer and succession of marine park fishing permits.